2025 Metropolitan Agencies Committee Members

Name	Title	Organization
Josh Berg	Councilmember	Elko New Market
Jenn Brewington	Community & Economic Development Director	Victoria
Deb Calvert	Councilmember	Minnetonka
Macheal Collins	City Clerk	Burnsville
Marc Culver	City Engineer	Brooklyn Park
Inderia Falana	Government Relations Representative	Minneapolis
Clancy Ferris	Legislative & Grants Analyst	St. Louis Park
Tom Fletcher	Mayor	Greenwood
Mike Funk	City Manager	Minnetonka
*Gary Hansen	Councilmember	Eagan
Steven Huser	Government Relations Representative	Minneapolis
Cheryl Jacobson	City Administrator	Mendota Heights
**Beth Johnston	IGR Representative	League of MN Cities
Elizabeth Kautz	Mayor	Burnsville
**Daniel Lightfoot	IGR Representative	League of MN Cities
Gregg Lindberg	City Manager	Burnsville
Amáda Márquez	Mayor	Columbia Heights
Simula		
Loren Olson	Senior Government Relations Representative	Minneapolis
**Hannah Pallmeyer	Government Affairs Liaison	Metropolitan Council
Eric Petersen	IGR Associate	St. Paul
Michael Sable	City Manager	Maplewood
Jason Steffenhagen	Councilmember	New Brighton
Jay Stroebel	City Manager	Brooklyn Park
Katie Topinka	IGR Director	Minneapolis
**Owen Wirth	IGR Representative	League of MN Cities
Nyle Zikmund	City Administrator	Mounds View

^{*}Committee Chair **Guest/Non-City Official



August 20, 2025

TO: Metropolitan Agencies Policy Committee Members **FROM:** Gary Hansen, Councilmember, City of Eagan

SUBJECT: Meeting Notice and Agenda

Wednesday, August 27, 2025 9:00 am – 11:30 am Virtual Meeting: Zoom Join Zoom Meeting:

• Thank you for agreeing to be a policy committee member!

Attached are the materials for the second Metropolitan Agencies Policy Committee meeting. Please take the time to read through the policies before the meeting and come with your ideas and suggestions.

AGENDA

- 1. Call to order. (Gary Hansen, Chair)
- 2. Approval of minutes for the July 30, 2025 meeting.
- 3. Presentation: Metropolitan Council staff *Lisa Barajas, Community Development Director, and Angela Torres, Manager, Local Planning Assistance.*
- 4. Policy Committee Memo Review. (Patricia Nauman, Executive Director)
- 5. Discussion of policies and suggested modifications.
 - a. Policies with no recommended changes.
 - b. Policies with suggested changes from staff or committee members.
- 6. Discuss additional suggestions for policies, and issues for future consideration.
- 7. Other business.
- 8. Adjourn. (11:30 am.)

Future Committee Meetings:

Wednesday, September 24, 2025

Metropolitan Agencies Policy Committee Minutes for Meeting of July 30th, 2025

Present: Gary Hansen, Elizabeth Kautz, Michael Sable, Gregg Lindberg, Jenn Brewington, Nyle Zikmund, Jason Steffenhagen, Tom Fletcher, Deb Calvert, Clancy Ferris, Hannah Pallmeyer, Loren Olson, Eric Petersen, Cheryl Jacobson, Patricia Nauman, Mike Lund, Ania McDonnell, Jennifer Dorn.

Chair Hansen called the meeting to order at 9:03am. Members made introductions.

Ms. Nauman reviewed the policy committee process and protocols.

Ms. Nauman provided an overall legislative and Metropolitan Council update. Staff reviewed legislative policy updates by policy. Ms. Calvert asked about new federal policies and whether we can accomplish our goals. Ms. Olson noted the federal government is interfering with a lot of state and local business. Discussion.

Mr. Zikmund asked how hard pre-emption advocates will be going after zoning next year. Discussion. Ms. McDonnell said we fully expect bills to be back before the Legislature for consideration. Mr. Zikmund asked what we can do individually and collectively to protect local authority. He also discussed the need for residents to be informed about bills.

Ms. Nauman stated that city engagement on these bills is crucial. She further noted Metro Cities will host a housing forum in the fall. Further discussion. Ms. Nauman stated that Metro Cities housing policies are robust and fall under the jurisdiction of the Housing and Economic Development Committee. Ms. Calvert added the National League of Cities heard the Vice President speak and that cities heard the federal government will push preemption.

Chair Hansen added that we are not doing this alone but are working with city lobbyists, and the League of MN Cities. He agreed that cities should educate residents. Ms. Nauman further discussed legislative work on these issues by Metro Cities and its partners.

Chair Hansen moved to agenda item #6 - discuss new issues for future discussion. Chair Hansen asked if there has been any discussion with anyone on modifications or new policies. Ms. Nauman added that staff will review policies and may have some suggested modifications.

Mr. Petersen asked about wood waste and whether there is a role for the Met Council on this.

Chair Hansen asked about speakers for the next meeting. Ms. Nauman said that staff would ask for an update on Imagine 2050 and its schedule and requirements.

Chair Hansen adjourned the meeting at 10:17am.

August 20, 2025

To: Metropolitan Agencies Policy Committee
From: Patricia Nauman, Executive Director
Re: August Policy Committee Meeting Memo

The next meeting of the policy committee will be next Wednesday, August 27th, at 9:00 am. This meeting will be held virtually via Zoom. The committee will begin with a presentation by Metropolitan Council staff *Lisa Barajas, Community Development Director, and Angela Torres, Manager, Local Planning Assistance*. They will provide overall information on what cities can expect in terms of requirements, resources, and timelines associated with implementing the new regional development guide *Imagine 2050*, that was adopted by the Council this year.

You can link to the *Imagine 2050* document and plans, <u>here</u>.

Below are policies that have no recommended changes that could be considered for adoption and policies with suggested modifications.

Policies with no recommended changes at this time:

MA-1	Goals and Principles for Regional Governance
MA-2	Regional Governance
MA-3	Comprehensive Analysis and Oversight of Metropolitan Council
MA-4	Funding Regional Services
MA-5	Regional Systems
MA-6	Regional Water Supply Planning
MA-8	Comprehensive Planning Process
MA-9	Comprehensive Planning Schedule
MA-10	Local Zoning Authority
MA-11	Regional Growth
MA-13	Inflow and Infiltration (I/I)
MA-14	Sewer Availability Charge (SAC)
MA-15	Funding Regional Parks and Open Space
MA-17	Density
MA-18	Comprehensive Plans and Environmental Review

Policies with suggested modifications:

MA-7	Review of Local Comprehensive Plans (changes suggested by staff)
MA-12	Natural Resource Protection (change suggested by staff)
MA-16	Livable Communities (<i>changes suggested by staff</i>)

We look forward to seeing you next week!

1 MA-1 GOALS AND PRINCIPLES FOR REGIONAL GOVERNANCE

- 2 The Twin Cities metropolitan region is home to a majority of the state's population and is poised
- 3 for significant growth in the next two decades. The region faces significant challenges and
- 4 opportunities, the responses to which will determine the future success of the region and its
- 5 competitiveness in the state, national and world economies.
- 6 The Metropolitan Council manages the growth of the metropolitan region, and cities are
- 7 responsible for adhering to regional plans as they plan for local growth and service delivery.
- 8 The region's cities are the Metropolitan Council's primary constituency, as regional and local
- 9 growth are primarily managed through city comprehensive planning implementation and the
- delivery of public services. To function successfully, the Metropolitan Council must be
- accountable to and work collaboratively with city governments.
- 12 The role of the Metropolitan Council is to set broad regional goals and provide cities with
- technical assistance and incentives to achieve the goals. City governments are responsible for
- and best suited to provide local zoning, land use planning, development, and service delivery.
- Any additional roles or responsibilities for the Metropolitan Council should be limited to specific
- statutory assignments or authorization and should not usurp or conflict with local roles or
- processes unless such changes have the consent of the region's cities.
- 18 Metro Cities supports an economically strong and vibrant region, and the effective, efficient,
- and equitable provision of regional infrastructure, services, and planning throughout the
- 20 metropolitan area.
- 21 Metro Cities supports the provision of approved regional systems and planning that are
- 22 provided more effectively, efficiently, or equitably on a regional level than by individual local
- units of government.
- 24 The Metropolitan Council must involve cities in the delivery of regional services and planning,
- be responsive to local perspectives on regional issues and be required to provide opportunities
- for city participation on Council advisory committees and task forces.
- 27 The Metropolitan Council must involve cities at all steps of planning, review and
- implementation of the regional development guide, policy plans, systems statements, and local
- comprehensive plan requirements to ensure transparency, balance and Council adherence to its
- 30 core mission and functions. These processes should allow for stakeholder input before policies
- and plans are released for comment and finalized. Any additional functions for the Metropolitan
- 32 Council should not be undertaken unless authorized specifically by state law.

MA-2 REGIONAL GOVERNANCE STRUCTURE

- 34 Metro Cities supports the appointment of Metropolitan Council members by the Governor with
- four-year, staggered terms for members to stabilize ideological shifts and provide for continuity
- of knowledge on the Council, which is appropriate for a long-range planning body. The
- 37 appointment of the Metropolitan Council Chair should coincide with the term of the Governor.
- 38 Metro Cities supports a nominating committee process that maximizes participation and input
- by local officials. Metro Cities supports expanding the nominating committee from seven to 13
- 40 members, with a majority of a 13-member committee being local elected officials. Of the local
- officials appointed to a nominating committee, two thirds should be elected city officials,
- appointed by Metro Cities.

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- 43 Consideration should be given to the creation of four separate nominating committees, with
- committee representation from each quadrant of the region.
- 45 Metro Cities supports having the names of recommended nominees or other individuals under
- 46 consideration for appointment to the Council by the Governor to be made public at least 21
- days prior to final selection by the Governor, and a formal public comment period before
- 48 members are appointed to the Council.
- 49 Metro Cities supports the appointment of Metropolitan Council members who have
- 50 demonstrated the ability to work with cities in a collaborative manner, commit to meet with
- local government officials regularly and who are responsive to the circumstances and concerns
- of cities in the district that they represent on the Council. Council members should understand
- 53 the diversity and the commonalities of the region, and the long-term implications of regional
- decision-making. A detailed position description outlining the required skills, time commitment
- and understanding of regional and local issues and concerns should be clearly articulated and
- 56 posted in advance of the call for nominees.
- 57 Metro Cities supports opportunities for local officials to provide input during the decennial
- 58 legislative redistricting process for the Metropolitan Council and supports transparency in the
- redistricting process.

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MA-3 COMPREHENSIVE ANALYSIS AND OVERSIGHT OF METROPOLITAN COUNCIL

- A comprehensive analysis of the Metropolitan Council's functions and structure was conducted
- by a Governor's Blue-Ribbon Committee in 2020. Metro Cities supports specific findings by this
- committee that recommended four-year staggered terms for Metropolitan Council members
- 64 with members appointed by the governor, an expanded nominating committee with a majority
- of local officials on the committee, and the publication of nominees prior to their appointment.
- These findings are consistent with Metro Cities' legislative policy on regional governance. The

- 67 metropolitan region will continue to expand while simultaneously facing significant challenges
- 68 for the effective, efficient, and equitable provision of resources and infrastructure.
- 69 Metro Cities supports an objective study of the Metropolitan Council's activities and services as
- well as its geographical jurisdiction to ensure that its services are positioned to be effective and
- 71 adequate in addressing the future needs of the region. Such work must include the participation
- of local officials. The Metropolitan Council should also examine its scope of services to
- determine their benefit and efficiency and be open to alternative methods of delivery to assure
- that services are provided at high levels of effectiveness for the region.
- 75 Metro Cities supports appropriate legislative oversight of the Metropolitan Council to regularly
- review the Council's activities, and to provide transparency and accountability of its functions
- and operations.

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MA-4 FUNDING REGIONAL SERVICES

- 79 The Metropolitan Council should continue to fund regional services and activities through a
- combination of user fees, property taxes, and state and federal grants and should set user fees
- through an open process that includes public notices and hearings. User fees should be uniform
- and set at a level that supports effective and efficient public services based on commonly
- accepted industry standards and allows for sufficient reserves to ensure long-term service and
- 84 fee stability. Fee proceeds should be used to fund regional services or programs for which they
- are collected.
- 86 Metro Cities supports the use of property taxes and user fees to fund regional projects so long
- as the benefit conferred on the region is proportional to the fee or tax, and the fee or tax is
- 88 comparable to the benefit cities receive in return.

MA-5 REGIONAL SYSTEMS

- 90 Regional systems are statutorily defined as transportation, aviation, wastewater treatment and
- 91 recreational open space. The purpose of the regional systems and the Metropolitan Council's
- authority over the systems is outlined in state law. The Metropolitan Council must seek a
- 93 statutory change to alter the focus or expand the reach of any of these systems.
- 94 Systems plans prepared by the Metropolitan Council should be specific in terms of size, location,
- and timing of regional investments to allow for consideration in local comprehensive planning.
- 96 Systems plans should also clearly state the criteria by which local plans will be judged for
- 97 consistency with regional systems.
- Additional regional systems should be established only if there is a compelling metropolitan
- 99 problem or concern best addressed through the designation. Common characteristics of the

- existing regional systems include public ownership of the system and its components and established regional or state funding sources. These characteristics should be present in any new regional system that might be established. Water supply and housing do not meet necessary established criteria for regional systems. Any proposed additional system must have an established regional or state funding source.

 MA-6 REGIONAL WATER SUPPLY PLANNING
- The Metropolitan Council is statutorily authorized to carry out planning activities to address 106 water supply needs of the metropolitan area. A Metropolitan Area Water Supply Advisory 107 Committee (MAWSAC) that includes state agency representatives and local officials was 108 established to assist the Council in developing a master water supply plan that includes 109 recommendations for clarifying the roles of local, regional, and state governments, streamlining, 110 and consolidating approval processes and recommending future planning and capital 111 investments. The Master Water Supply Plan serves as a framework to assist communities in 112 water supply planning, without usurping local decision-making. Many cities also conduct their 113 own analyses for use in water supply planning. 114
- As the Metropolitan Council continues to assess the region's water supply and water 115 sustainability, it must work cooperatively with local policymakers and local professional staff to 116 ensure an on-going base of information that is sound, credible, and verifiable, and considers 117 local information, data, cost-benefit analyses, and projections before any policy 118 recommendations are issued. Metro Cities encourages the Metropolitan Council to consider the 119 inter-relationships of wastewater treatment, storm water management and water supply. Any 120 state and regional regulations and processes should be clearly stated in the Master Water 121 Supply Plan. Further, regional monitoring and data collection benefits should be shared 122 expenses between the regional and local units of government. 123
- Metro Cities supports Metropolitan Council planning activities to address regional water supply needs and water planning activities as prescribed in statute. Metro Cities opposes the insertion of the Metropolitan Council as another regulator in the water supply arena.
- Further, while Metro Cities supports regionally coordinated efforts to address water supply issues in the metropolitan area, Metro Cities opposes the elevation of water supply to "Regional System" status, or the assumption of Metropolitan Council control and management of municipal water supply infrastructure.
- Metro Cities supports the technical advisory committee to the MAWSAC that maximizes participation by municipal officials and helps to ensure sound scientific analyses and models are developed with local expertise and input before legislative solutions are considered.

Metro Cities supports efforts to identify capital funding sources to assist with municipal water 134 supply projects. Any fees or taxes for regional water supply planning activities must be 135 consistent with activities prescribed in Minn. Stat. § 473. 1565, and support activities specifically 136 within the metropolitan region. 137 MA-7 REVIEW OF LOCAL COMPREHENSIVE PLANS 138 Local officials identified concerns with the submission and review processes for 2018 local plans 139 including requests for information beyond what should be necessary for the Metropolitan 140 Council to review local plans for consistency with regional systems, regional requirements that 141 evolved as local plans were prepared and finalized and finding plans to be incomplete or 142 requiring detailed information on items of a local rather than regional nature, among others. 143 As the new regional development guide Imagine 2050 is implemented, the Metropolitan 144 Council must work with Metro Cities and local officials to address challenges and concerns 145 146 identified with the 2018 comprehensive planning and review processes and undertake any necessary improvements to comprehensive planning review processes in advance of the next 147 comprehensive planning cycle. This work should be conducted with ongoing opportunities for 148 input and consultation with local officials as any modifications to comprehensive planning 149 review processes are considered. including but not limited to a recently established regional 150 planning advisory group that includes Metro Cities and municipal officials. This work shall 151 include reviewing processes for comprehensive plan amendments and identifying areas for 152 improvement. (changes suggested by staff) 153 In reviewing local comprehensive plans and plan amendments, the Metropolitan Council 154 should: 155 Recognize that its role is to review and comment, unless it is found that the local plan is 156 157 more likely than not to have a substantial impact on or contain a substantial departure from one of the four system plans; 158 159 Be aware of statutory time constraints imposed by the Legislature on plan amendments and 160 development applications; 161 162 Provide for immediate effectuation of plan amendments that have no potential for 163 substantial impact on systems plans; 164 165 Require the information needed for the Metropolitan Council to complete its review, but 166

not prescribe additional content or format beyond that which is required by the

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Metropolitan Land Use Planning Act (LUPA);

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Work in a cooperative and timely manner toward the resolution of outstanding issues.
 When a city's local comprehensive plan is deemed incompatible with the Metropolitan
 Council's systems plans, Metro Cities supports a formal appeal process that includes a peer review. Metro Cities opposes the imposition of sanctions or monetary penalties when a city's local comprehensive plan is deemed incompatible with the Metropolitan Council's systems plans or the plan fails to meet a statutory deadline when the city has made legitimate, good faith efforts to meet Metropolitan Council requirements;

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Work with affected cities and other organizations such as the Pollution Control Agency,
Department of Natural Resources, Department of Health, and other stakeholders to identify
common ground and resolve conflicts between respective goals for flexible residential
development and achieving consistency with the Council's system plans and policies; and

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• Require entities, such as private businesses, nonprofits, or local units of government, among others, whose actions could adversely affect a comprehensive plan, to be subject to the same qualifications and/or regulations as the city.

MA-8 COMPREHENSIVE PLANNING PROCESS

187 Metro Cities supports examining the comprehensive planning process to make sure that the

process is streamlined and avoids excessive cost burdens or duplicative or unnecessary planning

requirements by municipalities in the planning process. Metro Cities supports resources to

assist cities in meeting regional goals as part of the comprehensive planning process, including

191 planning grants and technical assistance.

192 Metro Cities supports funding and other resources from the Metropolitan Council for the

preparation of comprehensive plan updates, including grant funding. Grants and other

resources should be provided to all eligible communities through a formula that is equitable and

recognizes varying city needs and capacities.

MA-9 COMPREHENSIVE PLANNING SCHEDULE

197 Cities are required to submit comprehensive plan updates to the Metropolitan Council every 10

years. A city's comprehensive plan represents a community's vision of how the city should grow

and develop or redevelop, ensure adequate housing, provide essential public infrastructure and

services, protect natural areas, and meet other community objectives.

201 Metro Cities recognizes the merit of aligning comprehensive plan timelines with the release of

census data. However, the comprehensive plan process is expensive, time consuming and labor

203204205206	intensive for cities, and the timing for the submission of comprehensive plans should not be altered solely to better align with census data. If sufficient valid reasons exist for the schedule for the next round of comprehensive plans to be changed or expedited, cities should be provided with financial resources to assist them in preparing the next round of plans.
207 208 209 210 211	Metro Cities opposes cities being forced into a state of perpetual planning because of regional and legislative actions. Should changes be made to the comprehensive planning schedule, Metro Cities supports financial and other resources to assist cities in preparing and incorporating policy changes in local planning efforts. Metro Cities supports a 10- year time frame for comprehensive plan update submissions.
212 213	Metro Cities supports the Metropolitan Council's consideration to reduce requirements for 10-year Comprehensive Plan updates for cities under 2,500 residents.
214	MA-10 LOCAL ZONING AUTHORITY
215 216 217 218 219	Local governments are responsible for zoning and local officials should have full authority to approve variances to remain flexible in response to the unique land use needs of their own community. Local zoning decisions, and the implementation of cities' comprehensive plans, should not be conditioned upon the approval of the Metropolitan Council or any other governmental agency.
220221222223	Metro Cities supports local authority over land use and zoning decisions and opposes the creation of non-local appeals boards with the authority to supersede city zoning decisions, and statutory modifications that would diminish the ability of cities to set and implement local zoning ordinances and policies.
224	MA-11 REGIONAL GROWTH
225 226	The most recent regional population forecast prepared by the Metropolitan Council projects a population of 3,555,000 people by 2040 and 3,820,000 by 2050.
227 228 229 230 231	Metro Cities recognizes cities' responsibility to plan for sustainable growth patterns and the integration of transportation, housing, parks, open space, and economic development that will result in a region better equipped to manage population growth, provide a high quality of life for a growing and increasingly diverse metropolitan area population, and improved environmental health.
232233234	In developing local comprehensive plans to fit within a regional framework, adequate state and regional financial resources and incentives and maximum flexibility for local planning decisions are imperative. The regional framework should assist cities in managing growth while being

responsive to the individual qualities, characteristics and needs of metropolitan cities, and should encourage sub-regional cooperation and coordination.

In order to accommodate growth in a manner that preserves the region's high quality of life:

- Natural resource protection will have to be balanced with growth, development, and reinvestment;
- Significant new resources will have to be provided for transportation and transit; and

• New households will have to be incorporated into the core cities, first and secondring suburbs, and developing cities through both development and redevelopment. In order for regional and local planning to result in the successful implementation of regional policies:

The State of Minnesota must contribute additional financial resources, particularly in the areas of transportation and transit, community reinvestment, affordable housing development, and the preservation of parks and open space. If funding for regional infrastructure is not adequate, cities should not be responsible for meeting the growth forecast set forth by the Metropolitan Council;

- The Metropolitan Council and Legislature must work to pursue levels of state and federal transportation funding that are adequate to meet identified transportation and transit needs in the metropolitan area;
- The Metropolitan Council must recognize the limitations of its authority and continue to work with cities in a collaborative, incentives-based manner;
- The Metropolitan Council must recognize the various needs and capacities of its many partners, including but not limited to cities, counties, economic development authorities and nonprofit organizations, and its policies must be balanced and flexible in their approach;
- Metropolitan counties, adjacent counties and school districts must be brought more thoroughly into the discussion due to the critical importance of facilities and services such as county roads and public schools in accommodating forecasted growth; and
- Greater recognition must be given to the fact that the "true" metropolitan region extends beyond the traditional seven-county area and the need to work collaboratively with adjacent counties in Minnesota and Wisconsin, and the cities within those counties. The region faces environmental, transportation, and land use issues that cannot be solved by

the seven-county metro area alone. Metro Cities supports an analysis to determine the impacts of Metropolitan Council's growth management policies and infrastructure investments on the growth and development of the collar counties, and the impacts of growth in the collar counties on the metropolitan area. Metro Cities opposes statutory or other regulatory changes that interfere with established regional and local processes to manage growth in the metropolitan region, including regional systems plans, systems statements, and local comprehensive plans. Such changes erode local planning authority as well as the efficient provision of regional infrastructure, disregard established public processes and create different guidelines for communities that may result in financial, environmental, and other impacts on surrounding communities.

MA-12 NATURAL RESOURCE PROTECTION

Metro Cities recognizes the Metropolitan Council's efforts to compile and maintain an inventory and assessment of regionally significant natural resources for providing local communities with additional information and technical assistance. The state and region play significant roles in the protection of natural resources. Any steps taken by the state or Metropolitan Council regarding the protection of natural resources must recognize that:

- The protection of natural resources is significant to a multi-county area that is home to
 more than 50 percent of the state's population and a travel destination for many more.
 Given the limited availability of resources and the artificial nature of the metropolitan area's
 borders, and the numerous entities that are involved in protecting the natural resources of
 the region and state, neither the region nor individual metropolitan communities would be
 well served by assuming primary responsibility for financing and protecting these resources;
- The completion of local Natural Resource Inventories and Assessments (NRI/A) is not a regional system nor is it a required component of local comprehensive plans under the Metropolitan Land Use Planning Act;
- The protection of natural resources should be balanced with the need to accommodate growth and development, reinvest in established communities, encourage more affordable housing and provide transportation and transit connections; and
- Decisions about the zoning or land use designations, either within or outside a public park, nature preserve, or other protected area are, and should remain, the responsibility of local units of government. The Metropolitan Council's role with respect to climate change, as identified in the 2040 regional development guide, (change suggested by staff) should be focused on the stewardship of its internal operations (wastewater, transit) and working

collaboratively with local governments to provide information, best practices, technical assistance and incentives around responses to climate change.

Metro Cities urges the Legislature and the Metropolitan Council to provide financial assistance for the preservation of regionally significant natural resources.

MA-13 INFLOW AND INFILTRATION (I/I)

The Metropolitan Council has identified a majority of sewered communities in the metropolitan region to be contributing excessive inflow and infiltration (I/I) into the regional wastewater system or to be on the threshold of contributing excessive inflow and infiltration. Inflow and infiltration are terms for the ways that clear water (ground and storm) makes its way into sanitary sewer pipes and gets treated, unnecessarily, at regional wastewater plants. The number of identified communities is subject to change, depending on rain events, and any city in the metropolitan area can be affected.

The Metropolitan Council establishes a surcharge on cities determined to be contributing unacceptable amounts of I/I into the wastewater system. The charge is waived when cities meet certain parameters through local mitigation efforts.

Metro Cities recognizes the importance of controlling I/I because of its potential environmental and public health impacts, because it affects the size, and therefore the cost, of wastewater treatment systems and because excessive I/I in one city can affect development capacity of another. However, there is the potential for cities to incur increasingly exorbitant costs in their ongoing efforts to mitigate excessive I/I. Therefore, managing I/I at a regional as well as local level, is critical to effective mitigation and cost management.

Metro Cities continues to monitor the surcharge program and supports continued reviews of the methodology used to measure excess I/I to ensure that the methodology appropriately normalizes for precipitation variability and the Council's work with cities on community specific issues around I/I.

Metro Cities supports state financial assistance for metro area I/I mitigation through future Clean Water Legacy Act appropriations or similar legislation and encourages the Metropolitan Council to partner in support of such appropriations. Metro Cities also supports resources, including identified best practices, information on model ordinances, public education and outreach, and other tools, to local governments to address inflow/ infiltration mitigation for private properties.

A 2023 task force recommended parameters for a private property inflow-infiltration program 343 that will be funded through a portion of the regional wastewater charge. As a program gets 344 underway, Metro Cities will monitor program criteria for transparency and accessibility for 345 eligible cities. 346 347 Metro Cities supports continued state capital assistance to provide grants to metropolitan cities 348 for mitigating inflow and infiltration problems into municipal wastewater collection systems. 349 Grant funding should continue to be structured so that all eligible cities have access to this 350 funding assistance. 351 MA-14 SEWER AVAILABILITY CHARGE (SAC) 352 Metro Cities supports a SAC program that emphasizes equity, transparency, simplification, and 353 lower rates. 354 355 Metro Cities supports principles for SAC that include program transparency and simplicity, 356 equity for all served communities and between current and future users, support for cities' 357 sewer fee capacities, administrative reasonableness, and weighing any program uses for 358 specific goals against impacts to program equity, transparency, and simplicity. As such, Metro 359 Cities opposes the use of the SAC mechanism to subsidize or incent specific Metropolitan 360 Council goals and objectives. Input from local officials should be sought if the SAC reserve is 361 362 proposed to be used for any purpose other than debt service, including pay-as-you-go (PAYGO). Metro Cities opposes increases to the SAC rate while the reserve is projected to exceed the 363 Metropolitan Council's minimum reserve balance, without the express engagement of city 364 365 officials in the metropolitan area. 366 Metro Cities supports current SAC program criteria that use gross square feet in making SAC 367 determinations, and do not require a new SAC determination for business remodels that do not 368 change the use of the property. These changes were the result of a 2018 task force that made 369 recommendations to simplify the SAC program for users, and to reduce incidents of "surprise" 370 371 SAC charges. 372 373 Metro Cities supports current SAC policy that enhances flexibility in the SAC credit structure for redevelopment purposes and supports continued evaluation of SAC fees to determine if they 374 hinder redevelopment. 375 376

Metro Cities supports the Metropolitan Council providing details on how any proposed changes

to the SAC rate are determined. Metro Cities supports a periodic review of MCES' customer

service policies, to ensure that its processes are responsive and transparent to cities,

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businesses, and residents. Metro Cities supports continued outreach by MCES to users of the SAC program to promote knowledge and understanding of SAC charges and policies. Any modifications to the SAC program or structure should be considered only with the participation and input of local officials in the metropolitan region.

Metro Cities supports a "growth pays for growth" approach to SAC. If state statutes are modified to establish a "growth pays for growth" method for SAC, the Metropolitan Council should convene a group of local officials to identify any technical changes necessary for implementing the new structure.

 Metro Cities supports allowing the Council to utilize a SAC 'transfer' mechanism when the SAC reserve fund is inadequate to meet debt service obligations. Any use of the transfer mechanism must be done so within parameters prescribed by state law and with appropriate notification and processes to allow local official input and should include a timely 'shift back' of any funds that were transferred from the wastewater fund to the SAC reserve fund. Efforts should be made to avoid increasing the municipal wastewater charge in use of the transfer mechanism.

MA-15 FUNDING REGIONAL PARKS & OPEN SPACE

In the seven-county metropolitan area, regional parks essentially serve as state parks, and the state should continue to provide capital funding for the acquisition, development, and improvement of these parks in a manner that is equitable with funding for state parks. State funding apart from Legacy funds should equal 40 percent of the operating budget for regional parks. Legacy funds for parks and trails should be balanced between the metropolitan region and greater Minnesota. Metro Cities supports state funding for regional parks and trails that is fair, creates a balance of investment across the state, and meets the needs of the region.

MA-16 LIVABLE COMMUNITIES

The Livable Communities Act (LCA) under Minn. Stat. 473.25 is administered by the Metropolitan Council and provides a voluntary, incentive-based approach to affordable housing development, tax base revitalization, job growth and preservation, brownfield clean up, mixeduse, transit-friendly development, and redevelopment. Metro Cities supports this approach that is widely accepted and utilized by cities. Since its inception in 1995 the LCA program has generated billions of dollars of private and public investment, created thousands of jobs and added thousands of affordable housing units in the region.

Metro Cities monitors the LCA programs on an ongoing basis and supports any necessary program modifications to ensure that the LCA program criteria are flexible and promote the

participation of all participating communities, and to ensure all metropolitan area cities are 415 eligible to participate in the Livable Communities Demonstration Account (LCDA). 416 417 Metro Cities supports statutory goals and criteria established for the Livable Communities Act 418 419 and opposes any changes to LCA programs that constrain flexibility provided for in statutory 420 goals, program requirements and criteria. Metro Cities monitors any potential modifications to the LCA program to ensure that program criteria are responsive to local needs within the 421 context of overall LCA objectives. 422 423 Metro Cities supports increased funding and flexible eligibility requirements in the LCDA to 424 assist cities with development that may not be exclusively market driven or market proven in 425 the location, in order to support important local development and redevelopment goals. Metro 426 Cities supports ongoing outreach by the Council the findings of a recent local official working 427 group that identified the need for the Metropolitan Council to expand its outreach to cities on 428 the LCA programs and continued efforts to ensure that LCA criteria are sufficiently flexible to 429 meet the range of identified program objectives. These efforts should include opportunities for 430 structured input by Metro Cities and local officials. (changes suggested by staff) 431 432 Metro Cities opposes reductions in funding for Livable Communities Act programs and the 433 transfer or use of LCA funds for purposes outside of the LCA program. 434 435 436 Metro Cities supports statutory modifications in the LCDA to reflect linkages among goals, municipal objectives, and Metropolitan Council system objectives. 437 438 439 Metro Cities supports the use of LCA funds for projects in transit improvement areas, as defined in statute, if funding levels for general LCA programs are adequate to meet program 440 441 goals and the program remains accessible to participating communities. 442 Any proposed program modifications should be considered with input by local officials before 443 changes to are enacted or implemented. Use of interest earnings from LCA funds should be 444 limited to administrative program costs. Remaining interest earnings should be considered to 445 be part of LCA funds and used to fund grants from established LCA accounts using funding 446 criteria. 447 **MA-17 DENSITY** 448 Metro Cities recognizes the need for a density policy, including minimum density requirements, 449 that allows the Metropolitan Council to effectively plan for and deliver cost efficient regional 450 infrastructure and services. Regional density requirements must recognize that local needs and 451

priorities vary, and requirements must be sufficiently flexible to accommodate local circumstances as well as the effect of market trends on local development and redevelopment activity.

The Metropolitan Council asks cities to plan for achieving minimum average net densities across all areas identified for new growth, development, or redevelopment. Because each community is different, how and where density is guided is determined by the local unit of government, regional density requirements should use minimum average net densities and provide flexibility to accommodate individual city circumstances.

Metro Cities opposes parcel-specific density requirements as such requirements are contrary to the need for local flexibility in a regional policy. Any regional density policy must use local data and local development patterns and must accommodate local physical and land use constraints such as, but not limited to, wetlands, public open space, trees, water bodies and rights-of-way, and any corresponding federal and state regulations imposed on local governments when computing net densities. The Metropolitan Council must coordinate with local governments in establishing or revising regional density requirements and should ensure that regional density and plat monitoring reports comprehensively reflect local densities and land uses.

MA-18 COMPREHENSIVE PLANS AND ENVIRONMENTAL REVIEW

Comprehensive plans are essential guiding documents for cities and lay out a range of future land use scenarios, which are intended to allow for the orderly and economic development of the metropolitan region. To allow for local flexibility and functionality, as well as to best align local goals with regional requirements, it is essential that local comprehensive plans remain as high-level visioning documents that guide future development as well as other city policies.

Metro Cities supports any further statutory changes, if necessary, to clarify that cities' comprehensive plans are exempt from review under the Minnesota Environmental Rights Act (MERA).