

## 2025 Housing & Economic Development Committee Members

<b>Brett Angell</b>	Community Development Director	Rogers
<b>Karen Barton</b>	Community Development Director	St. Louis Park
<b>Tim Benetti</b>	Community Development Director	Apple Valley
<b>Josh Berg</b>	Councilmember	Elko New Market
<b>Megan Bergstrom</b>	Councilmember	Savage
<b>Jenn Brewington</b>	Community & Economic Development Director	Victoria
<b>Connie Buesgens</b>	Councilmember	Columbia Heights
<b>Heather Butkowski</b>	City Administrator	Lauderdale
<b>Aaron Chirpich</b>	City Manager	Columbia Heights
<b>Kissy Coakley</b>	Councilmember	Minnetonka
<b>Jeffrey Dahl</b>	City Administrator	Woodbury
<b>Samantha DiMaggio</b>	Economic Development Manager	Chanhassen
<b>Ryan Evanson</b>	Councilmember	Fridley
<b>Inderia Falana</b>	Government Relations Representative	Minneapolis
<b>Mitchell Forney</b>	Community Development Director	Columbia Heights
<b>James Fritts</b>	Housing & Economic Development Coordinator	Woodbury
<b>Ryan Garcia</b>	City Administrator	South St. Paul
<b>Andrew Gitzlaff</b>	Community Development Director	Oakdale
<b>Ben Gozola</b>	Asst. Director of Community Assets and Development	New Brighton
<b>**Shannon Guernsey</b>	Executive Director	Minnesota NAHRO
<b>Janice Gundlach</b>	Community Development Director	Roseville
<b>Maurice Harris</b>	Councilmember	Golden Valley
<b>Stephanie Hawkinson</b>	Affordable Housing Development Manager and Planning	Edina
<b>Clint Hooppaw</b>	Mayor	Apple Valley
<b>Steven Huser</b>	Government Relations Representative	Minneapolis
<b>Cheryl Jacobson</b>	City Administrator	Mendota Heights
<b>Rachel James</b>	Councilmember	Columbia Heights
<b>**Beth Johnston</b>	IGR Representative	League of MN Cities
<b>**Daniel Lightfoot</b>	IGR Representative	League of MN Cities
<b>Holly Masek</b>	Port Authority Administrator	Bloomington
<b>Paul Mogush</b>	Planning Director	Brooklyn Park
<b>Loren Olson</b>	Senior Government Relations Representative	Minneapolis
<b>**Hannah Pallmeyer</b>	Government Affairs Liaison	Metropolitan Council
<b>Danette Parr</b>	Community Development Director	Maplewood
<b>Eric Petersen</b>	IGR Associate	St. Paul
<b>Julie Pointner</b>	Councilmember	Plymouth
<b>Rebecca Schack</b>	Councilmember	Minnetonka
<b>Cara Schulz</b>	Councilmember	Burnsville
<b>Eric Searles</b>	Asst. Community Development Director	Woodbury
<b>Alex Sharpe</b>	Planner & Economic Development Specialist	Apple Valley
<b>Tracy Shimek</b>	Housing & Economic Development Coordinator	White Bear Lake
<b>Lori Sommers</b>	Senior Planner	Plymouth
<b>Mike Supina</b>	Councilmember	Eagan

<b>Jeff Thomson</b>	Community Development Director	Burnsville
<b>Katie Topinka</b>	IGR Director	Minneapolis
<b>Julie Urban</b>	Housing & Redevelopment Manager	Richfield
<b>Jason Wedel</b>	City Manager	Prior Lake
<b>Kimberly Wilburn</b>	Councilmember	Minnetonka
<b>**Pierre Willette</b>	Senior Government Relations Representative	League of MN Cities
<b>**Owen Wirth</b>	IGR Representative	League of MN Cities
<b>*Julie Wischnack</b>	Community Development Director	Minnetonka

\*Committee Chair \*\*Guest/Non-City Official

August 20, 2025

**TO:** Housing and Economic Development Policy Committee Members  
**FROM:** Julie Wischnack, Community Development Director, City of Minnetonka  
**SUBJECT:** Meeting Notice and Agenda

***Wednesday, August 27, 2025***

***1:00 p.m. – 3:30 p.m.***

***Virtual Meeting: Zoom***

***Join Zoom Meeting:***

◆ Thank you for agreeing to be a policy committee member!

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Attached are the materials for the second Housing and Economic Development Policy Committee meeting. Please take the time to read through the policies before the meeting and come with your ideas and suggestions.

## **AGENDA**

1. Call to order. (Julie Wischnack, Chair)
2. Approval of minutes for the July 30, 2025, meeting.
3. Presentation and Q&A: ***Annie Reiersen and Jennifer Bergman, Minnesota Housing Finance Agency on Local Government Housing Programs, including Local Affordable Housing Aid***
4. Review policy committee memo. (Ania McDonnell, Government Relations Specialist)
5. Discussion of policies and suggested modifications.
  - a. Policies with no recommended changes.
  - b. Policies with suggested changes from staff or committee members.
6. Discuss additional suggestions for policies, and issues for future consideration.
7. Other business.
8. Adjourn. (3:30 pm)

*Future Committee Meetings:*

**Wednesday, September 24, 2025**

## **Housing & Economic Development Policy Committee Meeting Minutes for Meeting of July 30<sup>th</sup>, 2025**

Present: Julie Wischnack, Stephanie Hawkinson, Megan Bergstrom, Mike Supina, Kimberly Wilburn, Mitchell Forney, Clint Hooppaw, Tim Benetti, Janice Gundlach, Ben Gozola, Julie Pointner, Cheryl Jacobson, Hannah Pallmeyer, Paul Mogush, Maurice Harris, Lori Sommers, Karen Barton, Eric Petersen, Danette Parr, Daniel Lightfoot, Connie Buesgens, Priscilla Mayowa, Tracy Shimek, Loren Olsen, Holly Masek, Katie Topinka, Samantha DiMaggio, Andrew Gitzlaff, Eric Searles, Patricia Nauman, Mike Lund, Ania McDonnell, Jennifer Dorn.

Chair Wischnack called the meeting to order at 1:02pm. Members made introductions.

Ms. Nauman reviewed policy committee protocols and processes. Ms. McDonnell reviewed the committee memo and provided an overall legislative update.

Chair Wischnack moved to agenda item # 5. Ms. McDonnell reviewed policy updates. Ms. Hawkinson asked about the preemption bills. Discussion. Ms. McDonnell stated that Metro Cities will host a housing forum this fall, to discuss work by cities on local housing needs. Chair Wischnack noted that Minnetonka is conducting a survey of cities regarding local zoning and housing work that she will share once it is complete.

Ms. Gundlach added that Roseville is having challenges with LAHA funding and asked about discussion on further refinement and reporting requirements, and discussion on loaning this money out, as well as when it counts as being spent. Ms. McDonnell stated that she agrees with the frustration on reporting and that Metro Cities will seek to get more clarity. Ms. Bergstrom asked about monies returned to the general fund. Discussion. Ms. Topinka asked about workforce development taskforces, we have a workforce development board and in recent years the money has been spent for earmarks. Are there other cities interested in doing work for funds through DEED? Ms. McDonnell noted there is not a city official on the taskforce and would like to hear from other cities if they have similar boards. Ms. DiMaggio added the counties do have workforce boards. Mr. Petersen noted policies HED-9, HED-12, and HED-14, tax credit and vacant office buildings. How do we create more housing with vacant buildings?

Mr. Hooppaw added we are seeing vacant buildings, and this is a significant metro issue. Ms. Shimek suggested adding something about a disincentive for property owners that sit on vacant properties. Members noted the need to repeal the recent law on inspections with group homes.

Mr. Lund replied to the group homes legislation and there was legislation repealing this but did not move forward. We do have a policy GG-7 that covers this. Ms. Gundlach added that Roseville is struggling with property managers that are not managing. Can we look at the management of regulations? Mr. Lund added that we will have more discussion and work on this policy in the general government committee. Ms. Topinka added preemption bills, it is worth more discussion on these and the bills are not going away. Is there bill language we could get behind and that is reasonable and doesn't take away too much authority. Further discussion. Mr. Petersen added unsheltered and homelessness, and maybe a policy or discussion with the affordable housing aspect, could be considered. Mr. Harris said that in inner ring suburbs where

there isn't a lot of room for development, we need to continue to show what we doing. Would like to say, we are doing our part, be our partner not a disciplinarian. Chair Wischnack stated these are good points and I have talked to our own legislators about how to make this better and we are trying to get to the same place.

Chair Wischnack moved to agenda item #7 discuss new issues for future consideration and speaker suggestions. Members made suggestions, including MHFA, the U of M Extension service, Brookings, MHP, and a speaker on vacant buildings.

Chair Wischnack adjourned the meeting at 3:00 pm.

August 20, 2025

**TO: Housing and Economic Development Policy Committee**  
**FROM: Ania McDonnell, Metro Cities Staff**  
**RE: Housing and Economic Development Policy Committee Memo**

The next policy committee meeting will be next **Wednesday, August 27<sup>th</sup>**. *Guest speakers from Minnesota Housing* will present on programs administered through the Local Government Division at Minnesota Housing, including the Local Affordable Housing aid program.

Policy amendments based on discussion and staff review are included in this packet.

Based on discussion and no recommended changes, staff recommends adopting the following policies. Committee members may request a policy be pulled from this list for further discussion.

HED-1 to HED-10: Introduction	<i>No suggested changes</i>
HED-2 City Role in Affordable and Life Cycle Housing	<i>No suggested changes</i>
HED-3 Inclusionary Housing	<i>No suggested changes</i>
HED-4 Metropolitan Council Role in Housing	<i>No suggested changes</i>
HED-5 Allocation of Affordable Housing Need	<i>No suggested changes</i>
HED-6 Housing Policy & Production Survey	<i>No suggested changes</i>
HED-7 State Role in Housing	<i>No suggested changes</i>
HED-8 Federal Role in Affordable and Workforce Housing	<i>No suggested changes</i>
HED-9 Vacant, Boarded, and Foreclosed Properties and Properties at Risk	<i>No suggested changes</i>
HED-10 Housing Ordinance Enforcement	<i>No suggested changes</i>
HED-11 to HED-13: Introduction	<i>No suggested changes</i>
HED-11 Economic Development	<i>No suggested changes</i>
HED-14 Tax Increment Financing (TIF)	<i>No suggested changes</i>
HED-15 Eminent Domain	<i>No suggested changes</i>
HED-16 Community Reinvestment	<i>No suggested changes</i>
HED-17 Business Incentives Policy	<i>No suggested changes</i>
HED-18 Broadband Technology	
HED-19 City Role in Environmental Protection and Sustainable Development	<i>No suggested changes</i>
HED-20 Impaired Waters	<i>No suggested changes</i>

Staff recommends keeping the following policies open for additional review and discussion, based on comments at the first meeting.

HED-1 City Role in Housing	<i>Suggested policy language from White Bear Lake on rental licensing for micro-unit dwellings in sacred settlement communities.</i>
HED-12 Redevelopment	<i>Suggested change to move adaptive reuse language to a new policy (see HED-NEW).</i>

HED-NEW Adaptive Reuse	<i>Suggested language for new policy on adaptive reuse by Saint Paul, Minneapolis, and White Bear Lake.</i>
HED-13 Workforce Readiness	<i>Suggested policy language from the city of Minneapolis on funding for workforce development boards.</i>

Thank you for your participation in the committee process. I look forward to seeing you next week.

1 **HED-1 TO HED-10: INTRODUCTION**

2 While the provision of housing is predominantly a private sector, market-driven activity, all  
3 levels of government – federal, state, regional and local – have a role in facilitating the  
4 production and preservation of affordable housing in Minnesota.

5 Adequate affordable housing is a significant concern for the metropolitan region and effective  
6 approaches require participation from all levels of government, the private sector, and nonprofit  
7 groups.

8 **HED-1 CITY ROLE IN HOUSING**

9 Cities in Minnesota are responsible for most ground-level housing policy, including land use  
10 planning, code enforcement, rental licensing, and often the packaging of multi-level financial  
11 incentives. Cities are responsible for ensuring local health and safety and the structural  
12 soundness and livability of the local housing stock through building permits and inspections.

13 Cities are charged with providing public infrastructure to serve current and future residents and  
14 must assess the effects of a new development on parks, local roads, water, sanitary sewer, and  
15 stormwater capacities to ensure that additional needs for infrastructure are assumed by the  
16 new development and not current taxpayers. It is the city that assumes the future financial  
17 responsibility, management, and maintenance for improvements and infrastructure after a  
18 developer has completed a project.

19 It is also the responsibility of cities to periodically review local requirements such as land use  
20 regulations and ordinances, and make long range plans consistent with state statute, to ensure  
21 that they are consistent with these purposes. While local government financial resources  
22 constitute a relatively small portion of the total costs of providing housing, many cities take on a  
23 significant administrative burden by providing financial incentives and regulatory relief,  
24 participating in state and regional housing programs, and supporting either local or countywide  
25 housing and redevelopment authorities and community development agencies.

26 When a developer seeks to advance a development proposal that does not meet straight  
27 housing and mixed-use zoning codes and requirements, the developer may request a planned  
28 unit development (PUD) agreement with a city. PUDs, where appropriate, can provide zoning  
29 flexibility to develop a site that is otherwise not permitted by a city code. The use of PUDs may  
30 allow for more variety and creativity in land uses, increased density on a site, internal transfers  
31 of density, construction phasing, reduced setbacks, and a potential for lower development  
32 costs.

33 In the interest of adhering to local long-range plans and managing local health, safety, viability,  
34 and welfare needs, a city may request certain public benefits from a developer, including but  
35 not limited to additional open space, preservation of wooded land and environmentally  
36 sensitive areas, landscaping along major roadways, providing a mix of housing types, and  
37 enhanced design and landscaping features.

38 Cities may also provide a developer with credit for investments in public infrastructure greater  
39 than would be minimally required, including water, sanitary sewer, stormwater, or road  
40 infrastructure.

41 Metro Cities opposes any effort to reduce, alter or interfere with cities' authority to carry out  
42 these functions in a locally determined manner.

43 Metro Cities supports allowing cities to establish rental licensing for micro-unit dwellings in  
44 sacred settlement communities to give cities the ability to fulfill their responsibility to promote  
45 the health, safety and welfare of residents by ensuring the structural soundness and livability of  
46 these units are consistent with their rental housing inspection policies and programs.  
47 (Suggestion from the city of White Bear Lake).

48 Metro Cities supports exceptions to the land use timelines in Minn. Stat. § 15.99 in the event of  
49 extenuating local and state circumstances. Metro Cities supports local authority determination  
50 when exercising the use of exceptions, recognizing projects may be in different stages of  
51 approval. If a state of emergency limits the ability of city staff to complete a land use review, it  
52 should not result in de facto approval of an application.

### 53 **HED-2 CITY ROLE IN AFFORDABLE AND LIFE CYCLE HOUSING**

54 Metro Cities supports housing that is affordable and appropriate for people at all stages of life.  
55 A variety of housing opportunities are important to the economic and social wellbeing of local  
56 communities and the metropolitan region. The region faces challenges in meeting the existing  
57 and future housing needs of low and moderate-income residents.

58 Existing housing stock is aging, with over half older than 40 years old, according to the U.S.  
59 Census Bureau. Older housing stock can be more affordable; however, it requires investments to  
60 remain viable.

61 Private investors have purchased subsidized and unsubsidized rental units, made improvements,  
62 and charged higher rents that have made access to previously affordable units prohibitive for  
63 low and moderate-income residents. This investor ownership has converted owner-occupied  
64 houses to rental houses, which has impacted the ability of lower-income renters to become  
65 homeowners and build wealth. Neighbors and cities have seen a lack of investment in these  
66 rental homes that has led to the deterioration of the housing stock.

67 The Metropolitan Council has projected the region will add nearly 60,845 households earning  
68 up to 50 percent area median income between 2020 and 2030 that will need affordable  
69 housing. Senior households bring the number of low-income households up significantly, with  
70 the number of age 65+ households growing by 51,691 during that time- period.

71 Cities should work with the private and nonprofit sectors, counties, state agencies and the  
72 Metropolitan Council to ensure the best use of new and existing tools and resources to produce  
73 new housing and preserve existing affordable housing. Cities can facilitate the production and  
74 preservation of affordable and life cycle housing by:

- 75 • Applying for funding from available grant and loan programs;
- 76 • Using city and county funds to support affordable housing. This can include creating a  
77 local or regional housing trust fund to support affordable housing;
- 78 • Providing information, encouraging and incentivizing participation in the Section 8  
79 Housing Choice Voucher program to landlords;
- 80 • Working with developers and residents to blend affordable housing into new and  
81 existing neighborhoods, including locations with access to amenities and services;
- 82 • Working with the state and Metropolitan Council to recognize the relationship between  
83 housing and mobility options, including transit and pedestrian routes;
- 84 • Periodically examining local requirements, policies and review processes to determine  
85 their impacts on the construction of affordable housing;
- 86 • Considering criteria under which a city may change its fee structure in support of  
87 additional affordable housing;
- 88 • Supporting housing options that meet a city’s current and future demographics,  
89 including family size, age, mobility, and ability levels;
- 90 • Supporting housing design that is flexible, accessible and usable for residents with varied  
91 abilities at multiple stages of life;
- 92 • Supporting housing with supportive services for people with disabilities;
- 93 • Employing innovative strategies to advance affordable housing needs such as public-  
94 private partnerships or creative packaging of regulatory relief and incentives;
- 95 • Using available regulatory mechanisms to shape housing communities;
- 96 • Recognizing the inventory of subsidized and unsubsidized (naturally occurring)  
97 affordable housing, and working collaboratively with buyers and sellers of naturally  
98 occurring affordable housing to retain affordability;
- 99 • Tracking the impacts of investor-owned homes on the housing market, and enacting  
100 local strategies and policies that support home purchases by owners who reside in the  
101 homes;

- 102 • Supporting policy solutions that provide cities with tools to mitigate any negative  
103 impacts on city housing stock and prospective homebuyers due to investor-owned  
104 purchasing of homes.

### 105 **HED-3 INCLUSIONARY HOUSING**

106 While Metro Cities believes there are cost savings to be achieved through regulatory reform,  
107 density bonuses as determined by local communities, and fee waivers, Metro Cities does not  
108 believe a mandatory inclusionary housing approach can achieve desired levels of affordability  
109 solely through these steps. Several cities have established local inclusionary housing policies, in  
110 some cases requiring the creation of affordable units if the housing development uses public  
111 financial assistance or connecting the policy to zoning and land use changes. The Metropolitan  
112 Council, in distributing the regional allocation of housing need, must recognize both the  
113 opportunities and financial limitations of cities. The Council should partner with cities to  
114 facilitate the creation of affordable housing through direct financial assistance and/or  
115 advocating for additional resources through the Minnesota Housing Finance Agency.

116 Metro Cities supports the location of affordable housing in residential and mixed-use  
117 neighborhoods throughout a city. Metro Cities supports a city's authority to enact its own  
118 inclusionary housing policy. However, Metro Cities does not support passage of a mandatory  
119 inclusionary housing state law imposed on local governments that would require a certain  
120 percentage of units in all new housing developments to be affordable to households at specific  
121 income levels.

122 Metro Cities supports a clarification to state statute that statutory and charter cities may collect  
123 a payment in lieu of the inclusion of affordable housing units that will be directed to a local  
124 housing trust fund to support affordable housing preservation, development, and housing  
125 stabilization in alignment with individual city goals.

### 126 **HED-4 METROPOLITAN COUNCIL ROLE IN HOUSING**

127 The Metropolitan Council is statutorily required to assist cities with meeting the provisions of  
128 the Land Use Planning Act (LUPA) under Minn. Stat. § 473. The LUPA requires cities to adopt  
129 sufficient standards, plans and programs to meet their local share of the region's overall  
130 projected need for low and moderate-income housing. The Council's responsibilities include the  
131 preparation and adoption of guidelines and procedures to assist local government units with  
132 accomplishing the requirements of the LUPA. The Metropolitan Council also offers programs  
133 and initiatives to create affordable housing opportunities, including the Livable Communities  
134 Act programs and operation of a metropolitan housing and redevelopment authority. Unlike  
135 parks, transit and wastewater, housing is not a statutory regional system. The Metropolitan  
136 Council's role, responsibilities and authority are more limited in scope, centered on assisting

137 local governments by identifying the allocation of need for affordable housing, projecting  
138 regional growth and identifying available tools, resources, technical assistance and methods  
139 that cities can use to create and promote affordable housing opportunities in their  
140 communities. The Metropolitan Council should work in partnership with local governments to  
141 ensure that the range of housing needs for people at various life cycles and incomes can be met.  
142 Metro Cities opposes the elevation of housing to “Regional System” status. Metro Cities  
143 supports removing the Metropolitan Council’s review and comment authority connected to  
144 housing revenue bonds under Minn. Stat. § 462C.04.

145 In 2014, the Metropolitan Council released its first housing policy plan in nearly thirty years. A  
146 Metropolitan Council housing policy plan should include defined local, regional, and state roles  
147 for the provision of housing in all sectors, identify the availability of and need for tools and  
148 resources for affordable and life-cycle housing, be explicit in supporting partnerships for the  
149 advocacy for state and federal resources for housing, and encompass policies, best practices,  
150 and technical guidance for all types of housing. A plan should also recognize the diversity in  
151 local needs, characteristics, and resources.

152 Metro Cities supports strategies such as regional and sub-regional cooperation and the sharing  
153 of best practices among local governments and other entities and partners to address the  
154 region’s affordable housing needs.

155 A policy plan should allow for ongoing research and analysis by the Metropolitan Council to  
156 provide communities with timely and updated information on regional and local housing needs  
157 and market trends as regional and local needs change and evolve. Metro Cities supports the  
158 solicitation and use of local data, inputs and analyses and local governments’ review of such  
159 data.

160 Metro Cities supports continued city representation in any updated or new regional housing  
161 policy plan and other regional housing policy considerations.

## 162 **HED-5 ALLOCATION OF AFFORDABLE HOUSING NEED**

163 The affordable housing need allocation methodology determines the number of needed  
164 affordable housing units for the metropolitan region and distributes the need by assigning each  
165 city its fair share through an affordable housing need number. Minn. Stat. § 473.859 requires  
166 cities to guide sufficient land to accommodate local shares of the region’s affordable housing  
167 need. Metro Cities supports additional Metropolitan Council resources to assist cities in meeting  
168 cities’ share of the region’s affordable housing needs.

169 Metro Cities supports the creation of a variety of housing opportunities. However, the provision  
170 of affordable and lifecycle housing is a shared responsibility between the private sector and

171 government at all levels, including the federal government, state government and Metropolitan  
172 Council. Land economics, construction costs, labor costs, and infrastructure needs create  
173 barriers to the creation of affordable housing that cities cannot overcome without assistance.

174 Therefore, Metro Cities supports a Metropolitan Council affordable housing policy and  
175 allocation of need methodology that recognizes the following tenets:

- 176 • Regional housing policies characterize individual city and sub-regional housing numbers  
177 as a range of needs in the community;
- 178 • Cities need significant financial assistance from the federal and state government, as  
179 well as the Metropolitan Council, to make progress toward creating additional affordable  
180 housing and preserving existing affordable housing;
- 181 • Metropolitan Council planning and policies must be more closely aligned to help ensure  
182 that resources for transportation and transit are available to assist communities in  
183 addressing their local share of the regional affordable housing need and to ensure that  
184 all populations have adequate mobility to reach jobs, education and other destinations  
185 regardless of where they live;
- 186 • The Metropolitan Council will not hold cities responsible if a city does not meet its  
187 affordable housing need number. However, efforts to produce affordable housing may be  
188 considered when awarding grants;
- 189 • The Metropolitan Council, with input by local government representatives, should  
190 examine the allocation of need methodology with respect to the relationship between  
191 the regional allocation and the local share of the need. The formula should also be  
192 routinely evaluated to determine if market conditions have changed or if underlying  
193 conditions should prompt readjustment of the formula;
- 194 • The Council should use a methodology that incorporates data accumulated by individual  
195 cities and not limited to census driven or policy driven growth projections;
- 196 • The formula should be adjusted to better reflect the balance and breadth of existing  
197 subsidized and naturally occurring affordable housing stocks; and
- 198 • The Council should work with local governments through an appeals process to resolve  
199 any local issues and concerns with respect to the need allocations and the plan review  
200 process.

## 201 **HED-6 HOUSING POLICY AND PRODUCTION SURVEY**

202 The Metropolitan Council annually calculates a city's housing production. Production  
203 information is collected through an annual city survey as well as Council data. Cities  
204 participating in Livable Communities programs are required to include their housing action plan  
205 and ALHOA funding amounts in their survey responses. Beginning in 2022, the Council began

206 compiling the data in a report to share city practices and funding sources that support the  
207 creation of new affordable housing units.

208 Metro Cities supports a regular review of the survey questions and use of data, with city input.  
209 Any proposed new, deleted, or expanded uses or programs in which data from the Housing  
210 Policy and Production Survey would be used should be reviewed by local officials and Metro  
211 Cities. Metro Cities supports a consistent schedule for sending the annual housing production  
212 survey to cities.

### 213 **HED-7 STATE ROLE IN HOUSING**

214 The state must be an active participant in providing funding for housing, including direct  
215 funding, financial incentives, and initiatives to assist local governments and developers to  
216 support affordable housing and housing appropriate for people at all stages of life.

217 State funding is a major and necessary component for the provision of housing. Current  
218 resource levels are insufficient to meet the spectrum of needs in the metropolitan region and  
219 across the state.

220 Primarily through programs administered by the Minnesota Housing Finance Agency (MHFA),  
221 the state establishes the general direction and prioritization of housing issues, and financially  
222 supports a variety of housing, including transitional housing, privately and publicly owned  
223 housing, supportive housing, senior housing, workforce housing, and family housing.

224 Minnesota's low-income rental property classification, commonly known as class 4d(1), allows  
225 landlords to certify qualifying low-income rental property. The state must continue to be an  
226 active partner in addressing life cycle and affordable housing needs. Any program expansion  
227 proposals for state mandated class-rate reductions should include a full analysis of the impacts  
228 to local property tax bases before their enactment. Metro Cities opposes any changes to the  
229 4d(1) program that substantially increases the tax responsibility for residents and businesses or  
230 increases the tax benefit for landlords without including increased benefits for renters of 4d(1)  
231 units. Metro Cities supports a property owner being required to receive city approval where the  
232 property is located, for all 4d(1) property that has not in whole or in part been classified as  
233 4d(1) property. Metro Cities also supports ongoing 4d(1) aid, and lowering the threshold of  
234 eligibility for cities to receive 4d(1) aid. Metro Cities supports the continuation of a reporting  
235 process for landlords benefitting from the 4d(1) class rate reduction to ensure deeper  
236 affordability or property reinvestment, and a sunset period for any changes made to the  
237 program to evaluate the range of impacts that expanding the program may have.

238 Workforce housing is generally defined as housing that supports economic development and  
239 job growth and is affordable to the local workforce. A statewide program, administered through

240 the Minnesota Housing Finance Agency, supports workforce homeownership efforts in the  
241 metropolitan area. State policies and funding should recognize that affordable housing options  
242 that are accessible to jobs and meet the needs of a city’s workforce are important to the  
243 economic competitiveness of cities and the metropolitan region. In addition, significant housing  
244 related racial disparities persist in Minnesota, especially as it relates to the percentage of  
245 households of color who pay more than 30 percent of their income in housing costs and as it  
246 relates to the significant disparity gap in homeownership rates.

247 A 0.25% metropolitan area regional sales tax enacted in 2023 provides Local Affordable Housing  
248 Aid (LAHA) to cities over 10,000 in population in the metropolitan region, and cities received the  
249 first distribution of LAHA in 2024. A report to the Minnesota Housing Finance Agency on LAHA  
250 uses and expenditures is due on December 1, 2025, and every year thereafter.

251 Given the variability in sales taxes collected each year, Metro Cities urges the Legislature to  
252 consider extending the timeline in which cities must expend funds. Metro Cities further  
253 supports having funds be considered expended if they are deposited into a local housing trust  
254 fund, which provides flexibility for cities in maximizing public resources for housing projects.  
255 Metro Cities supports a sunset to the LAHA reporting requirements, including reporting on  
256 locally funded housing expenditures.

257 Metro Cities supports:

- 258 • Increased, sustainable and adequate state funding for new and existing programs that  
259 support life cycle, workforce and affordable housing, address homeownership  
260 disparities, address foreclosure mitigation, address housing for families with children,  
261 and support senior, transitional and emergency housing for the metro region;  
262
- 263 • An ongoing state match for local and regional housing trust fund investments and local  
264 policies in support of affordable housing. State funds should be issued on a timeline that  
265 works with a city’s budget process;  
266
- 267 • Private sector funding for workforce housing;  
268
- 269 • Housing programs that assist housing development, preservation and maintenance of  
270 existing housing stock, including unsubsidized, naturally occurring affordable housing  
271 that is affordable to residents throughout the low-to- moderate income range;  
272
- 273 • State funded housing assistance programs to help with affordability;
- 274 • Housing programs designed to develop market rate housing in census blocks with  
275 emerging or high concentrations of poverty, where the private market might not

- 276 otherwise invest, as a means of creating mixed-income communities and reconciling  
277 affordable housing with community development goals;  
278
- 279 • Continuing the policy of using the Minnesota Housing Finance Agency’s investment  
280 earnings for housing programs;  
281
  - 282 • City input into state legislation and administrative policies regarding distribution of tax  
283 credits and tax-exempt bonding;  
284
  - 285 • Exemptions from, or reductions to sales, use and transaction taxes applied to the  
286 development and production of affordable housing;  
287
  - 288 • Consideration of the use of state bond proceeds and other appropriations for land  
289 banking, land trusts, and rehabilitation and construction of affordable housing;  
290
  - 291 • Programs that help avoid foreclosures, improve homeownership rates and reduce racial  
292 disparities through homeownership assistance programs and counseling services,  
293 including down payment assistance and pre-purchasing counseling to improve financial  
294 wellness and inform homeowner and potential homeowners of their rights, options, and  
295 costs associated with owning a home;  
296
  - 297 • State tenant protection policies as well as a city’s ability to enact tenant protections to  
298 support access to affordable housing and housing stability for tenants
  - 299 • Prohibiting landlords from denying housing opportunities to residents based on their  
300 source of income;
  - 301 • Housing stability for renters through policies that mitigate the impact of or reduces the  
302 number of evictions filed;
  - 303 • Policies that encourage public housing authorities and owners of federally assisted  
304 housing to consider a holistic approach to selecting tenants during the application and  
305 screening process, and avoid excluding tenants solely based on criminal records;
  - 306 • Exploring best practices toward increased housing affordability for residents, housing  
307 maintenance standards and providing quality housing for residents. Cities should work  
308 with rental housing owners and operators when establishing best practices;
  - 309 • The state housing tax credit to support local governments and the private sector to help  
310 spur construction and secure additional private investment; and
  - 311 • Maintaining existing municipal authority to establish a housing improvement area (HIA).  
312 If the Legislature grants multi-jurisdictional entities the authority to create HIAs, creation  
313 of an HIA must require municipal approval.

314 **HED-8 FEDERAL ROLE IN AFFORDABLE AND WORKFORCE HOUSING**

315 Federal funding plays a critical role in aiding states and local governments in their efforts to  
316 maintain and increase affordable and workforce housing. Providing working families access to  
317 housing is an important piece to the economic vitality of the region. Metro Cities encourages  
318 the federal government to maintain and increase current levels of funding for affordable and  
319 workforce housing. Federal investment in affordable and workforce housing will maintain and  
320 increase the supply of affordable and life cycle housing as well as make housing more affordable  
321 through rental assistance programs such as the Section 8 housing choice voucher program.

322 In July 2015, the U.S. Department of Housing and Urban Development (HUD) released a final  
323 rule on affirmatively furthering fair housing (AFFH) with an aim to provide communities that  
324 receive HUD funding with clear guidelines to meet their obligation under the Fair Housing Act of  
325 1968 to promote and reduce barriers to fair housing and equal opportunity. HUD has since  
326 provided new guidance to comply with the AFFH rule.

327 Metro Cities supports:

- 328 • Preserving and increasing funding for the Community Development Block Grant Program  
329 (CDBG) and the federal HOME program that are catalysts for creating and preserving  
330 affordable housing;  
331
- 332 • Preserving and increasing resources and incentives to sustain existing public housing  
333 throughout the Metro Area;  
334
- 335 • Maintaining the federal tax credit program to help spur construction and secure  
336 additional private investment, including making the four percent Low Income Housing  
337 Tax Credit a fixed rate as was done with the nine percent credit in 2015;  
338
- 339 • Creating and implementing a more streamlined procedural method for local units of  
340 government to participate in and access federal funding and services dealing with  
341 grants, loans, and tax incentive programs for economic and community development  
342 efforts;  
343
- 344 • Additional resources to assist communities to meet obligations to reduce barriers to and  
345 promote fair housing and equal opportunity;  
346
- 347 • Maintaining and increasing resources to Section 8 funding and to support incentives for  
348 rental property owners to participate in the program;  
349

- 350 • Federal funding programs for renters with limited income or fixed income;  
351
- 352 • Rental increase caps when the rent increase exceeds a 5-year running average; and  
353
- 354 • Federal funding to provide short-term assistance for HRAs to facilitate the sale of tax-  
355 exempt bonds.

### 356 **HED-9 VACANT, BOARDED, AND FORECLOSED PROPERTIES AND PROPERTIES AT RISK**

357 Abandoned residential and commercial properties can harm communities when vacant  
358 buildings result in reduced property values and increased crime. The additional public safety  
359 and code enforcement costs of managing vacant properties are a financial strain on cities.

360 Metro Cities supports solutions to vacant and boarded properties that recognize that prevention  
361 is more cost effective than a cure, the causes of this problem are many and varied, requiring a  
362 variety of solutions, and cities must not be expected to bear the bulk of the burden of  
363 mitigation, because it is not simply a “city” problem. Further, Metro Cities supports:

- 364 • Registration of vacant and boarded properties;  
365
- 366 • Allowing cities to acquire vacant and boarded properties before deterioration and  
367 vandalism result in unsalvageable structures, including providing financial tools such as  
368 increasing eminent domain flexibility;  
369
- 370 • Improving the ability of cities to recoup the increased public safety, management, and  
371 enforcement costs related to vacant properties;  
372
- 373 • Improvement of the redemption process to provide increased notification to renters,  
374 strengthen the ability of homeowners to retain their properties, and reduce the amount  
375 of time a property is vacant;  
376
- 377 • Expedition of the tax forfeiture process;  
378
- 379 • Increasing financial tools for neighborhood recovery efforts, including tax increment  
380 financing; and  
381
- 382 • Year-round notification by utility companies of properties not receiving utility service.

### 383 **HED-10 HOUSING ORDINANCE ENFORCEMENT**

384 A Minnesota State Supreme Court ruling, *Morris v. Sax*, stated that provisions of the city of  
385 *Morris’* rental housing code were invalid because there were subjects dealt with under the state

386 building code and the city was attempting to regulate these areas “differently from the state  
387 building code.”

388 Minn. Stat. § 326B.121, subdivision 1 states: “The State Building Code is the standard that  
389 applies statewide for the construction, reconstruction, alteration, repair, and use of buildings  
390 and other structures of the type governed by the code. The State Building Code supersedes the  
391 building code of any municipality.” Subdivision 2 states: “A municipality must not by ordinance,  
392 or through development agreement, require building code provisions regulating components or  
393 systems of any structure that are different from any provision of the State Building Code. This  
394 subdivision does not prohibit a municipality from enacting or enforcing an ordinance requiring  
395 existing components or systems of any structure to be maintained in a safe and sanitary  
396 condition or in good repair, but not exceeding the standards under which the structure was  
397 built, reconstructed, or altered, or the component or system was installed, unless specific  
398 retroactive provisions for existing buildings have been adopted as part of the State Building  
399 Code. A municipality may, with the approval of the state building official, adopt an ordinance  
400 that is more restrictive than the State Building Code where geological conditions warrant a  
401 more restrictive ordinance. A municipality may appeal the disapproval of a more restrictive  
402 ordinance to the commissioner.”

403 Metro Cities supports the ability of cities to enforce all housing codes passed by a local  
404 municipality to maintain its housing stock.

#### 405 **HED-11 to HED-13 INTRODUCTION**

406 The economic viability of the metropolitan area is enhanced by an array of economic  
407 development tools that create infrastructure, revitalize previously developed property, provide  
408 incentives for business development, support technological advances, support a trained  
409 workforce, and address disparities in economic development and workforce development. It  
410 should be the goal of the state to champion development and redevelopment by providing  
411 adequate and sustainable funding to assure competitiveness in a global marketplace. The state  
412 should recognize the relationship between housing and economic development. Access to  
413 affordable childcare supports working families and allows parents to enter or remain in the  
414 workforce. Economic development and redevelopment are not mutually exclusive – some  
415 projects require a boost on both counts. The State of Minnesota should recognize cities as the  
416 primary unit of government responsible for the implementation of economic development,  
417 redevelopment policies, and land use controls.

#### 418 **HED-11 ECONOMIC DEVELOPMENT**

419 For purposes of this section, economic development is defined as a form of development that  
420 can contain direct business assistance, infrastructure development, technical assistance, and  
421 policy support with the goal of sustainable job creation, job retention, appropriate state

422 regulation or classification, or to nurture new or retain existing industry in the state. The  
423 measure of return on investment of public business subsidies should include the impact  
424 (positive or negative) of “spin- off development” or business development that is ancillary and  
425 supportive of the primary business.

426 A strength of the regional economy is its economic diversity. Multiple industry clusters and  
427 sectors employ a specialized, trained workforce and support entrepreneurs in developing new  
428 businesses. Partnerships and collaborations among the state and local levels of government,  
429 higher education and industry should continue to develop, to commercialize new technologies  
430 and to support efforts to enhance the economic vitality of the region.

431 While cities are the unit of local government primarily responsible for the implementation of  
432 economic development, counties have an interest in supporting local economic development  
433 efforts. Any creation of a county CDA, EDA or HRA with economic development powers should  
434 follow Minn. Stat. § 469.1082 that requires a city to adopt a resolution electing to participate.  
435 Cities can work with the public and private sectors to support the region’s economic growth by  
436 reducing barriers to economic participation by people of color.

437 Metro Cities supports state funded programs that support new and expanding businesses,  
438 infrastructure development and public-private partnerships. This includes the Minnesota  
439 Investment Fund, Job Creation Fund and Angel Tax Credit. Programs using statewide funding  
440 should strive to award funds balanced between the metro region and greater Minnesota. Metro  
441 Cities supports competitive funding for statewide grant programs such as the Minnesota  
442 Investment Fund (MIF) as opposed to direct legislative appropriations for projects from these  
443 funds.

444 Metro Cities supports a percentage of MIF loan repayments to cities. The state should provide  
445 administrative support and technical assistance to cities that administer these programs.  
446 Applications for state MIF funds should allow a city to indicate support for a MIF grant or a loan.

447 Metro Cities supports economic tools that facilitate job growth without relying solely on the  
448 property tax base; green job development and related innovation and entrepreneurship;  
449 programs to support minority business start-ups; small business financing tools including a state  
450 new markets tax credit program mirrored on the federal program; tools to attract and retain  
451 data centers and other IT facilities; access to affordable child care; and maintaining existing  
452 municipal authority to establish a special service district (SSD). Metro Cities supports further  
453 study of allowing mixed-use buildings that have both commercial and residential uses to be  
454 included in an SSD.

## 455 **HED-12 REDEVELOPMENT**

456 Redevelopment facilitates the re-use of previously developed land, thereby leveling the playing  
457 field between greenfield and brownfield sites so that a developer can choose to locate on land  
458 that has already been used.

459 Redeveloping properties supports community vibrancy and revitalization. Redevelopment  
460 increases the local property tax base, increases land values, provides more efficient use of new  
461 or existing public infrastructure (including public transit), reduces urban sprawl, and enhances  
462 the livability of neighborhoods. Jobs are created three times – at demolition and cleanup,  
463 during construction, and ongoing jobs tied to the new use.

464 Redevelopment may occur on non-polluted land or on brownfields. Brownfields are abandoned,  
465 idled, or underused industrial and commercial properties where financing or redevelopment is  
466 complicated by actual or suspected environmental contamination.

467 Federal, state, regional and local governments fund investigation and cleanup of blighted or  
468 other brownfield properties that allows for redevelopment without risking human health or  
469 potential environmental liabilities. Correcting and stabilizing polluted soils and former landfill  
470 sites allows cities to redevelop and reuse properties. For many cities in the metropolitan region,  
471 redevelopment is economic development.

472 Metro Cities supports increased funding from federal, state and regional sources. The  
473 Metropolitan Council's Livable Communities Act programs fund redevelopment activities that  
474 support cleanup and tax base revitalization. Metro Cities supports allowing a maximum levy  
475 amount for this program, as provided under law. Metro Cities supports increased and sustained  
476 state funds for DEED-administered programs like the Redevelopment Grant and Demolition  
477 Loan Program, dedicated to metropolitan area projects, innovative Business Development  
478 Public Infrastructure grants, as well as increased, flexible, and sustained funding for the  
479 Contamination Cleanup and Investigation Grant Program.

480 The expansion of transit service throughout the region brings opportunity for redevelopment  
481 and transit-oriented development (TOD).

482 Tax Increment Financing (TIF) to nurture TOD. Metro Cities supports funding Transit  
483 Improvement Areas (TIAs) and ensuring that the eligibility criteria encourage a range of  
484 improvements and infrastructure and accommodate varying city circumstances and needs.

485 Metro Cities supports expansion of existing tools or development of new funding mechanisms  
486 to correct unsuitable soils as well as city authority to redevelop land previously used as landfills  
487 and dumps. If a city receives initial approval from a state regulatory authority, a city's  
488 redevelopment project approval should be considered final. Local governments and cities may  
489 choose to revitalize historic structures rather than construct new buildings.

490 Metro Cities supports extension of the sunset of the state income tax credit and maintaining the  
491 federal tax credit for preservation of historic properties. Metro Cities supports collection of the  
492 state refund for the historic expenditures over one year.

493 ~~The COVID-19 pandemic changed the way Americans work. As more employees are working~~  
494 ~~from home on a full-time or hybrid basis, more and more employers are downsizing their office~~  
495 ~~spaces. As a result of this national trend, cities are experiencing significant commercial vacancy~~  
496 ~~issues, especially in their downtowns. At the same time, cities are facing a shortage of housing,~~  
497 ~~and a severe shortage of affordable housing. This is a national issue. According to an article~~  
498 ~~published in the New York Times in December 2022, there is about 998 million square feet of~~  
499 ~~vacant office space in cities across the U.S. This presents an opportunity to convert vacant,~~  
500 ~~functionally obsolete, and/or underutilized commercial space to housing units, and many U.S.~~  
501 ~~cities and states are responding to this opportunity by creating incentives for these conversions.~~  
502 Metro Cities supports state funding, tax credits and policy tools that will assist with the  
503 conversion of vacant commercial space to residential or new types of uses that support  
504 economic growth of cities. (Suggested change to create new policy on adaptive reuse, see  
505 below).

506 Metro Cities supports state funding to allow cities and/or their development authorities to  
507 assemble small properties so that business expansion sites will be ready for future  
508 redevelopment.

#### 509 **HED-NEW ADAPTIVE REUSE**

510 Cities in the metropolitan region are experiencing significant commercial vacancy issues in both  
511 downtown districts as well as in other commercial areas and need tools and resources to  
512 support efforts for the adaptive reuse of vacant, functionally obsolete, and/or underutilized  
513 commercial spaces to housing units or other higher uses.

514 ~~The COVID-19 pandemic changed the way Americans work. As a result of the COVID-19~~  
515 ~~pandemic, more employees are working from home on a full-time or hybrid basis, and more~~  
516 ~~and more employers are downsizing their office spaces. As a result of this national trend, cities~~  
517 ~~are experiencing significant commercial vacancy issues, especially in their downtowns across~~  
518 ~~the metropolitan region in both downtown districts as well as in other commercial areas. At the~~  
519 ~~same time, cities are facing a shortage of housing, and a severe shortage of affordable housing.~~  
520 ~~This is a national issue. According to an article published in the New York Times in December~~  
521 ~~2022, there is about 998 million square feet of vacant office space in cities across the U.S.~~

522 This presents an opportunity for cities to convert vacant, functionally obsolete, and/or  
523 underutilized commercial space to housing units or other higher uses., This presents an  
524 ~~opportunity to convert vacant, functionally obsolete, and/or underutilized commercial space to~~  
525 ~~housing units, and many U.S. cities and states are responding to this opportunity by creating~~

526 ~~incentives for these conversions.~~ Cities are utilizing a variety of local tools to respond to this  
527 issue but need additional tools and resources to address this growing problem across the  
528 metropolitan area. The costs for the adaptive reuse of vacant and underutilized properties is  
529 expensive and complex.

530 Metro Cities supports state funding, tax credits and policy tools that will assist with the  
531 ~~conversion~~ adaptive reuse of vacant commercial space to residential or new types of uses that  
532 support the economic growth of cities.

533

534 Cities need additional policy tools support efforts to:

- 535 • Disincentivize corporate owners from holding vacant properties;
- 536 • Target opportunities to increase the city property tax base;
- 537 • Encourage additional housing in commercial corridors; and
- 538 • Authorize tax increment financing to support the conversion of existing commercial  
539 non-residential property, including vacant properties, into multi-family housing or new  
540 types of uses.

541 (Suggested policy language from the cities of Saint Paul, Minneapolis, and White Bear  
542 Lake).

543

#### 544 **HED-13 WORKFORCE READINESS**

545 A trained workforce is important to a strong local, regional, and state economy. Cities have an  
546 interest in the availability of qualified workers and building a future workforce based on current  
547 and future demographics, as part of their economic development efforts. Cities can work with  
548 the public and private sectors to address workforce readiness to include removing barriers to  
549 education access, addressing racial disparities in achievement and employment gaps,  
550 addressing the occupational gender gap, and support training and jobs for people with  
551 disabilities. The state has a role to prepare and train a qualified workforce through the  
552 secondary, vocational, and higher education systems and job training and retraining programs in  
553 the Department of Employment and Economic Development (DEED), including youth  
554 employment programs.

555 Metro Cities supports:

- 556 • Increased funding for the Job Skills Partnership, youth employment programs and other  
557 workforce training programs administered by the state that lead to jobs that provide a  
558 living wage and benefits, support workers of all abilities, and help address racial disparity  
559 gaps in employment;
- 560
- 561 • Innovative workforce programs and partnerships that foster workforce readiness for a  
562 full range of jobs and careers, including skilled municipal jobs and current high

- 563 opportunity areas such as manufacturing and construction;  
564  
565 • Investments in programs that address the gender wage gap, including training for  
566 women to enter nontraditional careers;  
567  
568 • Maintaining funding for local workforce development boards to support local input  
569 and direction for meeting workforce development goals as outlined in state and  
570 federal statute; (Suggestion from the city of Minneapolis)  
571  
572 • A payroll tax credit for job training programs that invest in employees; and  
573  
574 • A city’s authority to tie workforce requirements to local public finance assistance.  
575

576 **HED-14 TAX INCREMENT FINANCING (TIF)**

577 Tax Increment Financing (TIF) continues to be the primary tool available for local communities  
578 to assist economic development, redevelopment, and housing. Over time, statutory changes  
579 have made this critical tool increasingly difficult to use. At the same time, federal and state  
580 development and redevelopment resources have been steadily shrinking. The cumulative  
581 impact of TIF restrictions, shrinking federal and state redevelopment resources and highly  
582 restrictive eminent domain laws constrain cities’ abilities to address problem properties, which  
583 leads to an accelerated level of decline of developed cities in the metropolitan area. Thus, the  
584 only source of revenue available to accomplish the scope of redevelopment necessary is the  
585 value created by the redevelopment itself, or the “increment.” Without the use of the  
586 increment, development will either not occur or is unlikely to be optimal.

587 Metro Cities urges the Legislature to:

- 588 • Not adopt any statutory language that would further constrain or directly or indirectly  
589 reduce the effectiveness of TIF;  
590  
591 • Not adopt any statutory language that would allow a county, school district or special  
592 taxing district to opt out of a TIF district;  
593 • Incorporate the Soils Correction District criteria into the Redevelopment District criteria  
594 so that a Redevelopment District can be comprised of blighted and contaminated parcels  
595 in addition to railroad property;  
596  
597 • Expand the flexibility of TIF to support a broader range of redevelopment projects;  
598

- 599 • Allow and authorize tax increment financing, including property in existing TIF districts,  
600 to support the conversion of existing commercial non-residential property, including  
601 vacant properties, into multi-family housing or new types of uses that support economic  
602 growth for metropolitan cities;
- 603
- 604 • Amend MN Statutes to clarify that tax increment pooling limitations are calculated on a  
605 cumulative basis;
- 606
- 607 • Increase the ability to pool increments from other districts to support projects;
- 608
- 609 • Expand authority for all cities to transfer unobligated pooled increment from a housing  
610 or redevelopment TIF district to support a local housing trust fund for any eligible  
611 expenditure under Minn. Stat. § 462C.16;
- 612
- 613 • Modify the housing district income qualification level requirements to allow the levels to  
614 vary according to individual communities and/or to support deeply affordable units;
- 615
- 616 • Continue to monitor the impacts of tax reform on TIF districts and if warranted provide  
617 cities with additional authority to pay for possible TIF shortfalls;
- 618
- 619 • Allow for the creation of transit zones and transit-related TIF districts in order to shape  
620 development and related improvements around transit stations but not require the use  
621 of TIF districts to fund the construction or maintenance of the public transit line itself  
622 unless a local community chooses to do so;
- 623
- 624 • Allow TIF eligibility expansion to innovative technological products, recognizing that not  
625 only physical items create economic value;
- 626
- 627 • Support changes to TIF law that will facilitate the development of “regional projects”;
- 628
- 629 • Shift TIF redevelopment policy away from a focus on “blight” and “substandard” to  
630 “functionally obsolete” or a focus on long range planning for a particular community,  
631 reduction in greenhouse gases or other criteria more relevant to current needs;
- 632
- 633 • Encourage DEED to do an extensive cost-benefit analysis related to redevelopment,  
634 including an analysis of the various funding mechanisms, and an analysis of where the  
635 cost burden falls with each of the options compared to the distribution of the benefits of

- 636 the redevelopment project;
- 637
- 638 • Consider creating an inter-disciplinary TIF team to review local exception TIF proposals,
  - 639 using established criteria, and make recommendations to the legislature on their
  - 640 passage;
  - 641
  - 642 • Encourage the State Auditor to continue to work toward a more efficient and
  - 643 streamlined reporting process. There are an increasing number of noncompliance
  - 644 notices that have overturned longstanding practices or limited statutorily defined terms.

645 The Legislature has not granted TIF rulemaking authority to the State Auditor and the audit  
646 powers granted by statute are not an appropriate vehicle for making administrative or  
647 legislative changes to TIF statutes. If the State Auditor is to exercise rulemaking authority, the  
648 administrative power to do so must be granted explicitly by the Legislature. The audit  
649 enforcement process does not create a level playing field for cities to challenge the Auditor’s  
650 interpretation of statutes. The Legislature should provide a process through which to resolve  
651 disputes over TIF policy that is fair to all parties;

- 652 • Clarify the use of TIF when a sale occurs after the closing of a district;
- 653
- 654 • Revise the substandard building test to simplify, resolve ambiguities and reduce
- 655 continued threat of litigation; and
- 656
- 657 • Amend TIF statutes to address, through extending districts or other mechanisms,
- 658 shortfalls related to declining market values.

## 659 **HED-15 EMINENT DOMAIN**

660 Significant statutory restrictions on the use of eminent domain have resulted in higher public  
661 costs for traditional public use projects like streets, parks, and sewers, and have all but  
662 restricted the use of eminent domain for redevelopment to cases of extreme blight or  
663 contamination.

664 The proper operation and long-term economic vitality of our cities is dependent on the ability of  
665 a city, its citizens, and its businesses to continually reinvest and reinvent.

666 Reinvestment and reinvention strategies can occasionally conflict with the priorities of  
667 individual residents or business owners. Eminent domain is a critical tool in the reinvestment  
668 and reinvention process and without it our cities may deteriorate to unprecedented levels  
669 before the public reacts.

670 Metro Cities strongly encourages the Governor and Legislature to revisit eminent domain laws  
671 to allow local governments to address redevelopment problems before those conditions  
672 become financially impossible to address.

673 Specifically, Metro Cities supports:

- 674 • Clarifying contamination standards;
- 675
- 676 • Developing different standards for redevelopment to include obsolete structures or to  
677 reflect the deterioration conditions that currently exist in the metropolitan area;
- 678
- 679 • Allowing for the assembly of multiple parcels for redevelopment projects;
- 680
- 681 • Modifying the public purpose definition under Minn. Stat. § 117 to allow cities to more  
682 expediently address properties that are vacant or abandoned in areas with high levels of  
683 foreclosures, as well as address neighborhood stabilization and recovery;
- 684
- 685 • Providing the ability to acquire land from “holdouts” who will now view a publicly  
686 funded project as an opportunity for personal gain at taxpayer expense; i.e. allow for  
687 negotiation using balanced appraisals for fair relocation costs;
- 688
- 689 • Examining attorney fees and limit fees for attorneys representing a property owner;
- 690
- 691 • Allowing for relocation costs not to be paid if the city and property owner agree to a sale  
692 contract;
- 693
- 694 • A property owner’s appraisal to be shared with the city prior to a sale agreement; and
- 695
- 696 • Appropriately balanced awards of attorney fees and costs of litigation with the outcome  
697 of the eminent domain proceeding.

#### 698 **HED-16 COMMUNITY REINVESTMENT**

699 Communities across the metropolitan region have aging residential and commercial structures  
700 that need repair and reinvestment. Reinvestment prevents neighborhoods from falling into  
701 disrepair, revitalizes communities and protects a city’s tax base.

702 Metro Cities supports state programs and incentives for reinvestment in older residential and  
703 commercial/industrial buildings, such as, but not limited to, tax credits and/or property tax  
704 deferrals.

705 Historically, the state has funded programs to promote reinvestment in communities, including  
706 the “This Old House” program, that allowed owners of older homestead property to defer an  
707 increase in their tax capacity resulting from repairs or improvements to the home and “This Old  
708 Shop” for owners of older commercial/industrial property that make improvements that  
709 increase the property’s market value.

710 **HED-17 BUSINESS INCENTIVES POLICY**

711 Without a thorough study, the Legislature should not make any substantive changes to the  
712 Business Subsidy Act, as defined in Minn. Stat. § 116J.993, but should look to technical changes  
713 that would streamline both state and local processes and procedures. The Legislature should  
714 distinguish between development incentives and redevelopment activities. In addition, in order  
715 to ensure cohesive and comprehensive regulations, the legislature should limit regulation of  
716 business incentives to the Business Subsidy Act.

717 Metro Cities supports additional legislation that includes tools to help enhance and facilitate  
718 economic development and job creation. Metro Cities supports increased flexibility for meeting  
719 business subsidy agreements during a state of emergency.

720

721 **HED-18 BROADBAND TECHNOLOGY**

722 Where many traditional economic development tools have focused on managing the costs and  
723 availability of traditional infrastructure – roads, rail, and utilities – the 21st century economy is  
724 dependent on reliable, cost effective, high bandwidth communications capabilities. This  
725 includes voice, video, data, and other services delivered over cable, telephone, fiber-optic,  
726 wireless, and other platforms.

727 The state has increased its role in expanding broadband infrastructure across the state by  
728 funding broadband access for residents and businesses. The Governor’s Broadband Task Force  
729 regularly recommends updates to state broadband speed goals and funding levels to expand  
730 statewide broadband access. The Office of Broadband Development in the Department of  
731 Employment and Economic Development (DEED) supports the role of broadband in economic  
732 development. The Office coordinates broadband mapping and administers state broadband  
733 grant funds.

734 Cities play a vital role in achieving significantly higher broadband speeds. Local units of  
735 government are contributing to increasing broadband capacity and ensuring internet  
736 connectivity, reliability, and availability. However, attempts have been made in Minnesota and  
737 other states to restrict or stop cities from facilitating the deployment of broadband services or  
738 forming partnerships with private sector companies to provide broadband services to unserved  
739 or underserved residents or businesses. Restricting municipal authority is contrary to existing

740 state law on electric utility service, telecommunications, and economic development. Metro  
741 Cities opposes the adoption of state policies that further restrict a city's ability to finance,  
742 construct or operate broadband telecommunications networks.

743 Metro Cities supports:

- 744 • State policies and support programs that substantially increase speed and capacity of  
745 broadband services statewide, including facilitating solutions at the local level. The state  
746 should offer incentives to private sector service providers to respond to local or regional  
747 needs and to collaborate with cities and other public entities to deploy broadband  
748 infrastructure capable of delivering sufficient bandwidth and capacity to meet  
749 immediate and future local needs as well as policies which seek to position Minnesota as  
750 a state of choice for testing next- generation broadband;  
751
- 752 • Metro eligibility for broadband funds, including increased capacity for areas with existing  
753 levels of service;  
754
- 755 • Testing and review of street-level broadband speeds and updating of comprehensive  
756 statewide street-level mapping of broadband services to identify underserved areas and  
757 connectivity issues.  
758
- 759 • Programs and projects that improve broadband adoption, achieve significantly higher  
760 broadband speeds, and support efforts to improve digital inclusion by ensuring that  
761 robust and affordable Internet connectivity is widely available to all Minnesotans.
- 762 • Municipal authority and encouragement of local governments to play a direct role in  
763 providing broadband service. The state should clarify that cities have the authority to  
764 partner with private entities to finance broadband infrastructure using city bonding  
765 authority;  
766
- 767 • Local authority to manage and protect public rights-of-way including public and private  
768 infrastructure, to zone, to collect compensation for the use of public assets, or to work  
769 cooperatively with and respond to applications from the private sector. Cities may  
770 exercise local authority over zoning and land-use decisions for siting, upgrading, or  
771 altering wireless service facilities and exercise regulations of structures in the public  
772 right-of-way; and  
773
- 774 • Public-private collaborations that support broadband infrastructure and services at the  
775 local and regional level, including partnerships and cooperation in providing last mile  
776 connections.

777 **HED-19 CITY ROLE IN ENVIRONMENTAL PROTECTION AND SUSTAINABLE DEVELOPMENT**

778 Historically, cities have played a major role in environmental protection, particularly in water  
779 quality. Through the construction and operation of wastewater treatment and storm water  
780 management systems, cities are a leader in protecting the surface water of the state. In recent  
781 years, increased emphasis has been placed on protecting ground water and removing  
782 impairments from storm water. In addition, there is increased emphasis on city participation in  
783 controlling our carbon footprint and in promoting green development.

784 Metro Cities supports public and private environmental protection efforts to reduce greenhouse  
785 gas emissions and to further protect surface and ground water. Metro Cities also supports  
786 “green” design and construction techniques to the extent that those techniques have been  
787 thoroughly tested and are truly environmentally beneficial, economically sustainable and  
788 represent sound building practices. Metro Cities supports additional, feasible environmental  
789 protection with adequate funding and incentives to comply. Metro Cities supports state funding  
790 for municipal renewable energy objectives.

791 Metro Cities supports sustained state funding for new and existing programs that support local  
792 climate action planning, climate resiliency, climate related infrastructure projects including  
793 funding and technical support for local level public-private planning initiatives that address  
794 climate resiliency issues that impact economic viability in the metropolitan area at a local and  
795 regional level.

796 Green jobs represent employment and entrepreneurial opportunities that are part of the green  
797 economy, as defined in Minn. Stat. § 116J.437, including the four industry sectors of green  
798 products, renewable energy, green services and environmental conservation. Minnesota’s green  
799 jobs policies, strategies and investments need to lead to high quality jobs with good wages and  
800 benefits, meeting current wage and labor laws.

801 **HED-20 IMPAIRED WATERS**

802 Local units of government should not bear undue cost burdens associated with completed  
803 TMDL reports. As recent Total Maximum Daily Load (TMDL) reports show, non-point agricultural  
804 sources are producing more runoff pollution than urban areas at a rate of 13:1. Cities must not  
805 be required as primary entities for funding the clean-up and protection of state and regional  
806 water resources. Benefits of efforts must be proportional to the costs incurred and agricultural  
807 sources must be held responsible for their share of costs.

808 Metro Cities supports continued development of the metropolitan area in a manner that is  
809 responsive to the market but is cognizant of the need to protect the water resources of the  
810 state and metropolitan area. Since all types of properties are required to pay storm water fees,  
811 Metro Cities opposes entity-specific exemptions from these fees. Metro Cities supports the  
812 goals of the Clean Water Act and efforts at both the federal and state level to implement it.

813 Metro Cities supports continued funding of the framework established to improve the region's  
814 ability to respond to market demands for development and redevelopment, including dedicated  
815 funding for surface water impairment assessments, TMDL development, storm water  
816 construction grants and wastewater construction grants.