### MINNESOTA PUBLIC FACILITIES AUTHORITY

# IIJA State Update – Water Infrastructure

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# Water Infrastructure to Protect Water Quality and Public Health

#### PFA finances all types of municipal wastewater/drinking water projects:

- Replace aging infrastructure (pipes and treatment facilities)
- System improvements for better service and efficiency
- Upgrade treatment facilities to improve water quality
- Service extensions to serve existing needs



### PFA Water Infrastructure Programs

Clean Water and Drinking Water State Revolving Funds (CWSRF/DWSRF)

- Low interest loans (\$4.4 billion since 1990)
- Limited principal forgiveness grants for disadvantaged communities and green infrastructure
- Supported by annual federal capitalization grants and state match funds, loan repayments revolve back to fund new loans
- Water Infrastructure Fund (WIF) Grant Program
  - State grants to cities based on affordability criteria
  - Packaged with PFA loans or USDA Rural Development funding for small cities
- Point Source Implementation Grant (PSIG) Program
  - State grants to help cities upgrade water treatment facilities to improve water quality

All PFA programs follow an annual funding process starting with preparation of Project Priority Lists by MPCA and MDH



# Infrastructure Investment and Jobs Act (IIJA)

- Supplemental funds for existing CWSRF and DWSRF programs
  - 49% to be provided as principal forgiveness grants
  - Requires 10-20% state match
- Drinking water lead service line replacement
  - 49% to be provided as principal forgiveness grants
  - No state match
- Emerging contaminants (CW and DW)
  - 100% to be provided as principal forgiveness grants
  - No state match



# 2022 Federal Funds – Regular and IIJA

**Federal Funding Allocations (2022 actual), IIJA and Regular SRF capitalization grants** (\$ in thousands)

	Regular Federal		2022 IIJA		
		Cap Grant *		Appropriations	
CWSRF existing program	\$	21,267	\$	32,713	
CWSRF emerging contaminants	\$	-	\$	1,719	
DWSRF existing program	\$	10,697	\$	27,465	
DWSRF lead service line replacement	\$	-	\$	43,276	
DWSRF emerging contaminants	\$		\$	11,533	
2022 total	\$	31,964	\$	116,706	

\* 2022 regular federal cap grants reduced by \$14M due to congressional earmarks



# Governor's 2022 Bonding Recommendations

#### Total PFA Request: \$200 million

- State Match for State Revolving Fund Programs \$49 million
  - For estimated FY23-24 regular federal funds (\$92M)
  - For estimated FY22-24 IIJA supplemental funds (\$206M)
    - FY22-24 IIJA also includes \$174M that doesn't require match
- Water Infrastructure Funding (WIF) Program \$76 million
  - \$45M wastewater, \$31M drinking water
  - Recommend increasing max grant from \$5M to \$8M
- Point Source Implementation Grants (PSIG) \$75 million





## **IIJA New Project Categories**

#### Drinking water lead service line replacement

- IIJA provides major new grant and loan funds over 5 years for LSLR projects
  - 19 LSLR projects on draft 2023 IUP
  - PFA proposing statute changes to fully utilize federal funds
    - Target principal forgiveness grants to the private portion no cost to property owner
    - Loans for the public portion at 0%

#### **Emerging Contaminants**

- DWSRF
  - MDH initially targeting manganese and PFAS
  - 8 cities on draft 2023 IUP for manganese treatment projects
  - PFA proposing statute changes to authorize principal forgiveness funds and establish caps
- CWSRF
  - MPCA will use Minnesota's PFAS Blueprint and Monitoring Plan to guide potential statute changes for use of these funds



### **Current Status**

- 2023 Clean Water and Drinking Water Intended Use Plans (IUPs)
  - Draft IUPs approved by PFA Board 9/21/2022
  - Public comment period ended October 27, 2022
- IIJA Supplemental and 2023 regular federal funds require state match
  - Only carryover projects (previously approved) are fundable at this time
  - No new projects will be fundable until state match is appropriated
- IIJA funds for Lead Service Lines and Emerging Contaminants do not require state match
  - LSL and EC projects will be listed as fundable on the 2023 DW IUP
  - Statutory changes needed to fully utilize principal forgiveness funds



# MPCA's Role

- Wastewater and stormwater projects
- Engineering review and project scoring
  - Facilities Plan
  - Plans and Specifications
- Environmental Review
  - Environmental Assessment Worksheet (EAW), etc.



- Permitting
  - Water discharge permit modification/reissuance



# Wastewater and Stormwater Infrastructure Priorities

- Priority based on environmental and public heath impact
- Scoring criteria is set in state law
- Significant scoring criteria:
  - Age (> 20 years old) (20 pts)
  - Excessive Infiltration/Inflow (15 pts)
  - Existing or new more stringent permit limits
  - Compliance issues, dilution ratio, etc.





# Clean Water Projects on Draft FY23 Project Priority List (PPL)

- Rehab treatment: 76 projects at \$1.74B
- Rehab collection: 108 projects at \$534M
- Rehab collection & treatment: 45 projects at \$298M
- Unsewered communities: 27 projects at \$130M
- Large Subsurface Soil Treatment System: 3 projects at \$2.1M
- Stormwater treatment: 16 projects at \$29M





# MDH's Role

- Responsible for Drinking Water Related Projects
- Engineering Review & DWRF Application Scoring
- Environmental & Historic Review
- Operator Certification
- Water Supply Plan Coordination





# **MDH** Priorities

- SDWA Compliance Regulated Contaminants
  - Nitrate, Arsenic, Radium, etc.
  - Lead
- Emerging Contaminants
  - Rule change to increase priority points
  - Manganese naturally occurring, PFAS "forever chemicals"
- Small and/or Disadvantaged Water Systems
  - Project affordability
  - Need for technical assistance







### Lead Service Lines

- Main source of lead in drinking water is the lead service line (LSL)
- Water systems are required to complete a service line inventory by October 16, 2024.
- IIJA provides funding for technical assistance and LSL replacement
  - Completed LSL inventories will very likely increase demand for replacement funds
  - Very large LSL replacement projects will need to be capped and the replacements will be prioritized based on health equity and efficient use of funds





# **Technical Assistance**

#### Contract with Minnesota Rural Water Association

- General Assistance or LSL Inventory Specific
- On-site Technical Assistance Visits
- Training Sessions in-person & online
- Asset Management Training & Templates
- LSL Inventory Development
  - Direct Assistance with Inventories
  - Getting LSL Replacement Projects into Funding Queue
- U of M Mapping Tool



